Bioenergy Sustainability at the Regional Scale
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34 35	ABSTRACT
36 37 38	The establishment of bioenergy crops will affect ecological processes and their interactions and thus have an influence on ecosystem services provided by the lands on which these crops are grown. The regional-scale effects of bioenergy choices on
39	ecosystem services need special attention because they often have been neglected vet can
40	affect the ecological, social and economic aspects of sustainability. A regional-scale
41	perspective provides the opportunity to take maximize ecosystem services, particularly
42	with regard to water quality and quantity issues, and also about other aspects of
43	ecological, social and economic sustainability. We give special attention to cellulosic
44	feedstocks because of the opportunities they provide.
45	
46	Keywords: bioenergy crops, ecosystem services, landscape, management
47	
48	INTRODUCTION
49	The expansion of biomass production to provide feedstocks for biofuel refineries will
50	induce complex interactions among a large number of ecological processes that are
51	important but, as yet, poorly understood. Currently most liquid biofuels use sugar, grain
52	and vegetable oils as feedstocks. However there is great potential to expand feedstocks
53	to herbaceous and woody lignocellulosic crops and agricultural and forest wastes, in
54 57	particular (NRC 2009). Bioenergy crop expansion will influence local and regional
55 57	sustainability via impacts to socioeconomic systems and will also change the delivery of
50 57	these alterations could be positive if managed appropriately (Kling et al. 2008). Many of
51 50	include affects on water quality and quantity, soil conditions, greenbouse gas emissions
50 50	air quality and biodiversity
57 60	
61	The shift from a preexisting crop or from a relatively unmanaged ecosystem to a
62	bioenergy crop will be accompanied by changes in land management that will include
6 <u>2</u>	altered fertilization, irrigation, cultivation, and harvesting regimes. These changes will
64	affect a number of ecosystem components and the magnitude and efficiency of the
65	ecological services they provide. Changes in soil composition and structure, for example,
66	will affect nutrient cycling, runoff characteristics, soil erosion, downstream surface
67	waters and aquifers, and greenhouse-gas emissions. Where the transition is to a perennial
68	cellulosic crop, biogeochemical changes are likely to be positive as carbon is sequestered
69	belowground, greenhouse gas emissions are abated, and less nitrate and phosphorus is
70	delivered to surface and ground waters (Robertson et al. 2011). Hydrologic changes are
71	also likely as altered water demands influence the availability of water for other potential

- also likely as altered water demands influence the availability of water for other potential
 uses, and biodiversity changes will affect the delivery of ecosystem services such as pest
- suppression in surrounding ecosystems (Landis et al. 2008, Gardiner et al. 2010). Of
 course, changes due to bioenergy need to compared to the environmental effects of using
- 75 other energy sources such as petroleum, including exploration, drilling, production,
- 76 transport, and use, but many of these effects are poorly documented (Ramseur 2010).
- 77

78 These aspects of ecological systems are complex, and how they interact can vary widely 79 from one ecosystem to another. Different components, individually or in combination, 80 provide a suite of ecological services such as water and air purification, the provision of

- 81 wildlife habitat, biodiversity maintenance, waste decomposition, pollination of crops and
- 82 other plants, seed dispersal, groundwater recharge, greenhouse gas and climate
- 83 regulation, food, fiber, and fuel production, and aesthetics and cultural amenities
- 84 (Millennium Assessment 2005, Swinton et al. 2007). Many effects of traditional
- agriculture on ecosystem services are known (e.g., Dale and Polasky 2007, NRC 2010),
- 86 yet only recently have researchers begun to explore how bioenergy crops, and
- 87 specifically cellulosic feedstocks, will affect these services (Hecht et al. 2009). The
- assessment of where bioenergy crops can best be grown and how they can influence
- 89 ecosystem services on a regional scale requires integrated consideration of both typical90 agriculture and land not traditionally used for crops.
- 91

92 An example of a process that interacts with several others and that can be considered at 93 many scales is the fate and transport of carbon and nitrogen during biomass production. 94 The carbon and nitrogen cycles are driven by factors such as precipitation, temperature, 95 topography, soil characteristics, the presence and activities of soil microbes and 96 invertebrates, and land management. Changes to any of these factors can have significant 97 effects on biofuel crop growth and on local carbon and nitrogen cycles. These local 98 changes, when implemented across millions of hectares, will either mitigate or exacerbate 99 atmospheric greenhouse gas concentrations, for example; or abate or accelerate nitrate 100 contributions to eutrophication of inland waters and the extent of coastal dead zones; or 101 increase or lessen sediment loads to streams and reservoirs. A corollary is that carbon 102 and nitrogen cycles also vary depending on the type of feedstock planted and 103 management practices.

104

105 Our perspective of bioenergy sustainability at a regional scale is built upon the concept 106 that lands should be used for their most appropriate purpose and management decisions 107 made in hierarchical fashion (Dale et al. 2011). This premise derives from Forman's 108 (1995) suggestion that, under ideal circumstances, land decisions occur hierarchically: 109 first addressing water and biodiversity concerns; second - food cultivation, grazing, and 110 wood products; third - sewage and other wastes; and fourth - homes and industry. In this 111 paradigm, decisions about energy use and other natural resources extractions would likely 112 fall into a secondary tier under the second category. That is, after decisions are made 113 about the locations for natural resource protection and about food and fiber, then 114 decisions are made about fuel. As such, energy crops might be placed best on lands of 115 marginal use for other purposes (including land less appropriate for growing food). 116

117 Landscape-level decision making is relatively rare, but access to science-based scenario118 forecasting can provide regional stakeholders and policy makers an opportunity to

- 119 envision the long-term outcomes of contemporary land-use decisions (e.g. Baker et al.
- 120 2004), and thereby an opportunity to shape policy to enhance the delivery of ecosystem
- 121 services in future landscapes. Of course, for science to influence decision making
- 122 processes, it needs to be clear who makes decisions and how permanent and far reaching
- those decisions are (a topic that is beyond the focus of this paper, but one that needs to be addressed for bioenergy sustainability to be achieved).
- 125

126 Growing crops for bioenergy offers an opportunity to rethink, from a regional perspective, how and where feedstocks can sustainably be produced. The debated 127 128 concepts on indirect land-use effects (Mathews and Tan 2009) cause us to consider how 129 even unmanaged ecosystems are influenced by human activity. The concept of 130 "emerging ecosystems" recognizes that the majority of the Earth is affected by human 131 activities with broad-scale effects poorly understood (Hobbs et al. 2006, Hobbs et al. 132 2009). The properties of these novel systems may not be the same as the characteristics of 133 natural ecosystems that ecologists have long studied. While there is a rich literature on 134 old field succession, recovering wetlands, and some other managed systems, growing 135 bioenergy feedstocks will involve lignocellulosic crops and management practices for 136 which there is relatively little information or experience. Furthermore the focus on 137 sustainability provides an opportunity to decide how biofuels might be "done right" 138 (Kline et al. 2009) and thus to provide a positive example for other cropping systems. 139 The principles and processes of these human-managed, emerging ecosystems need to be 140 better understood, especially in view of the regional landscape, which may contain a mix 141 of agriculture, forest, urban, and other land uses. This lack of insight makes it difficult to 142 develop land-management goals for such ecosystems. Production of bioenergy crops and 143 even use of residues of traditional crops for biofuels may produce many such emerging 144 ecosystems, and research on the regional implications of those emerging ecosystems will 145 be required to extend current ecological knowledge to these new situations.

146

147 INFORMATION NEEDS FOR REGIONAL PERSPECTIVE

148 In a regional context, it is important to consider ecological, societal, and economic issues 149 and to address the tradeoffs among those issues, including the potential unintended 150 consequences. For example the 19% increase in corn acerage in the US from 2006 to 151 2007 reduced crop diversity and appears to have reduced biological pest control services by as much as 24% with an estimated cost of \$58 million y⁻¹ in reduced yield and 152 153 increased pesticide use for Iowa, Michigan, Minnesota, and Wisconsin (Landis et al. 154 2008). By contrast, if more perennial grasses are grown in a region, it is not now clear 155 how such a change in landscape diversity might affect insect populations. Science must provide information about such consequences before inappropriate conclusions are drawn 156 157 and policies set.

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159 Research also needs to address both short- and long-term perspectives. For example,

160 longer-term goals need to be considered in order to grow crops in an ecological as well as

161 socio-economic context. Over time, the knowledge base about these bioenergy crops will

162 grow, and management practices can adjust to improve ecological, social, and economic

163 well-being. To build this knowledge, planting and management regimes can be treated as

164 experiments under which data can be collected to build or refute our current

165 understanding of how ecosystem services are affected by certain practices. In other

166 words, treating bioenergy cropping systems under an adaptive management approach

167 (Gunderson 2000) fosters learning about appropriate ways to manage these systems at the

same time that bioenergy cropping is expanding. In particular, it is important to

169 document ways in which these bioenergy cropping systems can be resilient in the face of

170 changes in climate, biodiversity and management practices and still provide key

171 ecosystem services (Folke et al. 2004).

172

173 SCIENCE NEEDED FOR BIOFUEL SYSTEMS TO FACILITATE DECISION 174 MAKING AT DIFFERENT SCALES

175 To influence biofuel management practices, science needs to be integrated into decision-176 making processes before decisions are formed and implemented. To influence decisions 177 about bioenergy crops and their management, models need to be constructed and tested 178 so that they reflect the fact that all potential biofuel crops have costs and benefits with 179 respect to socioeconomic systems as well as ecosystem services. The regional-ecology 180 approach should take into consideration possible competition with current social and 181 economic activities, organizations, methods of production, and infrastructures that serve 182 the population of the region and that help provide livelihoods. For example, such an 183 approach should consider not only land-management activities and how they might affect 184 ecological systems but also how farmers might be able to use the equipment, seeds, 185 processing plants, and labor pool they already have.

186

187 A series of independent regional studies will help foster development of understanding 188 about general ecological, societal, and economic principles and processes, particularly 189 how, when, and where they operate across regions. Because these ecological, societal, 190 and economic processes will differ across regions, the details of implementing biofuel 191 production and the tradeoffs that will need to be made will also vary from region to 192 region. In many cases, science will be able to provide information to identify tradeoffs 193 and to guide decisions. There will be some places where biofuel crops can be grown 194 sustainably and some where they cannot. In many cases, such judgments about crop 195 sustainability will need to be made not for entire regions but for fractions of the 196 landscape. These areas and the percentages of suitable land for biofuel-feedstock 197 production will differ by region and will be determined by landscape quality, current and 198 past land use, and socioeconomic capacities of the region.

199

200 Opportunities for research exist at this regional scale, which is less understood than either 201 smaller or larger scales. The components of the regional-scale ecosystem (water, nutrients, vegetation, air, biodiversity, landforms, and soil) as well as their interactions 202 203 are important to study and model. This research will provide several benefits. It will help 204 to prioritize the individual components and develop ways to investigate their actions. It 205 will lead to new ways to measure the components' salient characteristics. It will also 206 allow scientists to study the interactions among the components so that the entire system 207 can be understood. The research process should lead to ways to determine when 208 sufficient understanding of the ecosystem exists to allow confidence in a resulting 209 model's ability to predict the reaction of a region to changes that exceed the conditions 210 for which data have already been collected. Finally, the scientific investigations should 211 identify several disparate regional-sized units in which comparisons can help formulate a fundamental understanding of landscape processes and conditions.

212 213

214 A CASE STUDY: REGIONAL WATER ISSUES

215 An example of the research opportunities existing in the regional ecology of biofuel

216 production is offered by a consideration of the more limited component of water quality,

217 demand, and supply for biofuel production in the US. Assessing how an expansion of

218 biomass and biofuel production will affect water quality, demand, and supply in a 219 specific area depends on a wide range of issues that will vary considerably by region. 220 These issues include existing pressures on water supply, biomass feedstock type and 221 management, the types of lands devoted to biomass production, precipitation patterns and 222 climate change, and technical methods used to convert biomass to biofuels. The 223 overarching consideration that integrates all these issues is what type of ecosystems will 224 be displaced by biomass production systems and whether the water quality and quantity 225 effects of these conversions be negative, positive or some combination of both. Increased 226 areas of crops that are unable to retain soil and nutrients and that require irrigation or high 227 fertilizer applications could threaten water quality and supply. The synchrony between 228 plant available nitrogen and crop demand is a critical part of the plant-soil environment 229 (e.g. Cassman et al. 2002).

230

231 Biofuels based on cellulosic feedstocks such as woody vegetation (e.g., intensive, short-232 rotation forestry) or perennial grasses (e.g., switchgrass) have the potential to reduce 233 storm runoff, soil erosion by water runoff, and nutrient and pesticide exports to surface 234 and ground waters in agricultural areas. Yet most studies of cellulosic feedstocks have 235 limited their focus to optimizing growth conditions and output, and relatively few have 236 examined the impacts of biomass production on water quality and availability. This lack 237 of data limits our ability to make reliable assessments about future water impacts for 238 different cellulosic feedstocks suited to the different growing conditions around the 239 country.

240

241 Land management and water quality

242 Application of fertilizers, pesticides, and other agrochemicals has become a standard 243 practice for the production of both annual and perennial crops, but the needed amount of 244 these inputs varies greatly by crop type and location. Nutrient runoff from fertilized crops 245 within river basins has been one of the factors contributing to oxygen-deprived "dead 246 zones" that threaten marine life (e.g., in the Gulf of Mexico) (Diaz and Rosenberg 2008). 247 Studies conducted only at fine scales of plots or fields are not able to capture how 248 sedimentation and nitrogen and phosphorus concentration at multiple scales are 249 influenced by various cropping practices (Robertson et al. 2007). Yet at the scale of large 250 watersheds (e.g., the Mississippi River watershed), farm practices have environmental 251 effects – such as on the size and extent of the Gulf of Mexico hypoxia zone (Donner and 252 Kucharik 2008, Dale et al. 2010). The pattern, type, and management of bioenergy crops 253 can affect coastal eutrophication, either negatively (if crops that require large amounts of 254 fertilizer are expanded) or positively (if bioenergy crops that need little fertilizer are 255 planted in large areas or as stream buffers) (Dale et al. 2010). Modeling and field 256 experiments at intermediate and large scales are needed to characterize the landscape 257 design for planting and management that would reduce hypoxia conditions and benefit 258 other ecosystems services. This is a scale-dependent issue because the amount of nutrient 259 and sediment transported to the Gulf is not simply a direct function of what is coming off 260 the field but must also include what's lost along the way as water moves through the 261 drainage network (Alexander et al. 2000).

262

- 263 Soil erosion that moves sediments and sediment-bound nutrients and pesticides into 264 waterways is another factor influencing water quality. About half of the sediment deposited in U.S. surface waters is estimated to come from cropland erosion (Terrell and 265 266 Perfetti 1993). Management practices used on croplands largely determine the extent of 267 erosion. For example, more intensive agricultural practices, such as tillage of row crops, 268 over-harvesting of corn stover and other cellulosic residues, or annual crop production on 269 erodible marginal lands, can cause erosion and sediment deposition in waterways. 270 Conservation practices with cover crops, vegetative filter strips, and riparian buffers can 271 substantially reduce nutrient and sediment export in agricultural catchments (Dillaha et 272 al. 1989, Rasse et al. 2000, Kaspar et al. 2007), and changes to local catchments in which 273 the management occurs can accumulate into changes for entire watershed (even for areas 274 as large as the 48% of the U.S. that drains into the Gulf of Mexico).
- 275

276 Several studies have used the SWAT (Soil and Water Assessment Tool) watershed-scale 277 model to predict water quality changes resulting from conversion of corn or other annual 278 crops to switchgrass in the U.S. Midwest (e.g., Vadas et al. 2008, Nelson et al. 2006). 279 The SWAT model relies on input from an economic model to identify specific 280 agricultural lands for conversion to switchgrass on the basis of growth conditions and an 281 assumed crop price. Modeling studies for Iowa, Kansas and the upper Mississippi River 282 valley suggest that 17 to 43% of current cropland could potentially be converted to 283 switchgrass, resulting in erosion rate reductions from 20% to more than 90% and 284 nitrogen- and phosphorus-export reductions of up to 60% if fertilizers are not used. 285 However, nitrogen and phosphorus export from switchgrass fields is highly dependent on 286 how fertilizer is applied. Future research should focus on land-use designs, site 287 preparation, use of cover crops, and fertilizer and pesticide management approaches that 288 minimize surface runoff, erosion, and the export of sediments, nutrients, and pesticides 289 from biofuel feedstock crops. To reduce or eliminate the need for fertilizer inputs in 290 bioenergy crops, future research should also include understanding molecular 291 mechanisms underlying plant-root, fungal, and microbial-community symbioses that 292 enhance plant-nutrient availability. Finally, there are very few watershed-scale field 293 studies that provide real-world data that can be used to validate the model results showing 294 water quality benefits of conversion to cellulosic bioenergy crops, and such studies are 295 urgently needed.

296

297 Despite a long history of forestry research, few studies have examined the water-quality 298 impacts of intensive, short-rotation silviculture for bioenergy production. Conversion of 299 unmanaged forests to biomass production for biofuels could produce negative effects, 300 depending on where those lands are located and how they are managed. An East Texas 301 study of intensive-forestry impacts indicated significant increases in storm runoff, 302 erosion, and nutrient loss relative to reference sites, but the impacts were highly variable 303 over time because of the influences of the harvest cycle and weather and varied with 304 management practices such as site preparation, burning, fertilization, and harvesting 305 (McBroom et al. 2008a, McBroom et al. 2008b).

306

307 Water demand and supply

308 In the US, agriculture is the second largest consumer of water from aquifers and surface 309 supplies (blue water) and is the major industry using water stored in soil and transpired 310 by plants (green water) (Falkenmark and Rockstrom 2006). The future biofuel 311 production industry will create new demands on the quantity of water used by agriculture 312 and production forestry. Globally, commercial bioenergy production is projected to 313 consume 18 to 46% of the current agricultural use of water by the year 2050 (Berndes 314 2002). New tools are needed to account for these demands and to guide management 315 strategies as the nation implements sustainable biofuel production. Water requirements 316 for processing biomass into biofuel are also important, but the quantity of water 317 consumed by processing facilities is considerably less than that consumed by crop 318 cultivation, and the efficiency of water use in biorefineries continues to increase (Wu et 319 al. 2009, Robertson et al. 2007). 320

In many parts of the US, the agricultural sector already faces water shortages. In the arid
west, agricultural withdrawals account for 65 to 85% of total water withdrawals (Hutson
et al. 2004, data analyzed by ERS). In the east, supplies are under pressure from
competing uses, especially in periods of drought. Although overall water use in the US
decreased in 1985 and has remained steady since then (Hutson et al. 2004), efficiency
improvements are still possible in irrigation and other use sectors.

327

328 The amount of both green and blue water needed for a biofuel-based energy supply is 329 greater than that used historically by the fossil-fuel-based economy. For instance, the 330 consumptive water use in corn based bioethanol is about 4 gallons of water per gallon of 331 ethanol compared to consumptive water use of about 1.5 gallons/gallon for typical 332 petroleum refining (Pate et al. 2007). Other biorefinery technologies have various 333 consumptive uses (volume water /volume fuel) of water. Current estimates for cellulosic 334 conversion to ethanol and for thermochemical conversion range from 2 to 6 335 gallons/gallon (Pate et al. 2007). These figures do not include either green or blue water 336 used for feedstock production or blue water used for petroleum extraction. Blue water 337 use can range from zero for feedstocks grown without irrigation to very high values such 338 as the estimate of 780 L/L for irrigated corn grown in Nebraska (NAS 2008).

339

340 The data needed to assess future impacts of cellulosic feedstock production on the water 341 supply will require investigation of mixed agricultural systems that vary by location and 342 could be difficult to monitor. Although some water inputs from rainfall or irrigation are 343 incorporated into crop biomass, most are lost through evapotranspiration (ET, soil 344 evaporation and plant transpiration), runoff to surface waters, or infiltration of ground 345 water. ET rates vary by crop, and perennial bioenergy crops (both woody and 346 herbaceous) have shown higher ET and less infiltration than have annual crops or natural 347 ecosystems (Rowe et al. 2009, Robertson et al. 2011). One concern is a reduction in 348 stream baseflows with conversion of agricultural lands (particularly pasture and other 349 low-intensity agriculture) to perennial bioenergy crops. However, modeling for ET and 350 water use of different crops, which has largely been limited to the field scale, has shown 351 that expansion of perennial crops did not decrease water flow to streams, rivers, lakes, 352 and groundwater. A SWAT modeling study in Minnesota (Folle and Mulla 2009) showed 353 only a 0.35% decrease in streamflow when 27% of the watershed was converted to

- 354 switchgrass instead of conventional crops. Methods for linking data from the field scale
- to the watershed level are needed to validate these modeled results.
- 356
- 357 Analysis of benefits and costs of future bioenergy feedstock production will better
- 358 represent water-resource tradeoffs when carried out on a watershed basis. Combining
- 359 life-cycle analyses and environmental-cost accounting with watershed hydrologic and
- 360 water-quality modeling will provide appropriate tools for the analysis of the water
- 361 requirements of biofuel conversion plants and their needed feedstock supplies.
- 362
- 363 Research is under way at the watershed-scale level to develop the methods needed
- 364 (Steiner et al. 2008) to understand the implications of future biofuel production on
- 365 systems and make science-based decisions that will lead to greater sustainability. Also, 366 results of forest conversion experiments from long-term monitoring catchments (e.g.,
- 367 gauged catchments on experimental forest within the U.S. Forest Service) are providing
- 368 historical data that can be used for improved models. Research is needed to expand
- 369 methods and information systems to extend evapotranspiration, runoff, and infiltration
- 370 models from watershed scales to greater regional scales across the entire country.
- 371 Furthermore, the combination of life cycle analysis and environmental cost accounting
- 372 with watershed hydrological and water-quality modeling will provide improved tools for
- analyzing the water requirements of feedstock supplies as well as biofuel conversion
- 374 plants. A critical research need is to examine how the expansion of biofuels and more
- intensive agriculture will affect the water cycle and future precipitation patterns,
- especially within the context of the uncertainty in future climate change.

378 **RESEARCH OPPORTUNITIES**

- Within this regional framework of scientific inquiry, four pressing research needs can beidentified.
- 381

382 (1) Understanding the data and knowledge requirements for quantitative modeling is 383 necessary to improve projections of different land management practices on the delivery 384 of ecosystem services. This effort will require adaptation or development of models that 385 reflect the effects of converting agricultural crops, forests, and other land uses to 386 bioenergy feedstock production under a variety of management conditions. The model 387 projections must be validated with data obtained from watershed-scale field studies. 388 Developing such an understanding will also enable determining the influence of future 389 climate change scenarios on hydrology and bioenergy production and the potential 390 impact of landscape alteration due to fuel crop conversion on local precipitation and other 391 weather variables.

392

- 393 (2) Understanding the impact of biofuel production on the many aspects of sustainability
- will improve via adaptive management. It will require field trials that generate near real-
- time data for identifying the impact of bioenergy crop production on environmental
- parameters and expansion of models to include these new data. Furthermore, linking
- 397 watershed-scale field research and modeling of water quantity and quality with

- 398 information on soil processes, crop growth, and biodiversity fosters more accurate
- 399 projections of the effects of biomass management options.
- 400

401 (3) Improvements are needed in approaches to bioenergy feedstock management at a

402 regional scale. New approaches need to be developed for agricultural and silvicultural

land-use design and management practices that reduce runoff of sediments, nutrients,
 pesticides, or other inputs; that minimize the greenhouse gas emissions from current and

404 pesticides, or other inputs; that minimize the greenhouse gas emissions from current and 405 future cropping systems; and that enhance the delivery of biodiversity services such as

- 406 pollination and biological pest control. Integrated decision-making tools at farm,
- 407 regional, watershed, state, and national levels can be developed by integrating data from
- 408 appropriate spatial and temporal scales of water use, supply, and quality. Strategies for
- 409 site preparation, management, and harvesting for bioenergy crops and forestlands can be
- 410 developed to protect and improve water quality; to mitigate greenhouse gas
- 411 concentrations in the atmosphere; and to enhance other services provided by agricultural
- 412 landscapes.

413

414 (4) Landscape ecology approaches at regional scales need to be applied in order to

415 develop an understanding of relationships among diverse processes. Analytical

416 frameworks can be designed for regional-scale ecological models. These models can

then be linked with biophysical and economic models to understand how key aspects of

- 418 bioenergy production affect the multifunctional roles of agricultural and forest
- 419 landscapes. Finally, regional models can also enable the evaluation of management
- 420 options for climate change scenarios.
- 421

422 Conducting broad-scale research requires both a plan and a focus on regional effects of423 bioenergy decisions. Critical thinking should be carried out for all the other components

424 of the regional-scale ecology of biofuel production and consider sustainability from

425 cradle to grave of the fuel cycle as compared to effects of using other sources of energy.

- 426 Biofuel-production research directions and agendas should be developed for those other
- 427 components, as is discussed here for U.S. water quality, demand, and supply. It is only
- with the full system perspective at appropriate scales for considering effects and decisionmaking that sustainability of the bioenergy system can be addressed.
- 430

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